

FLOOD RISK ASSESSMENT BASED ON REGIONAL CHARACTERISTICS IN CASE OF INTENSE RAINFALL EXCEEDING DESIGN STANDARDS

YUICHI ITO

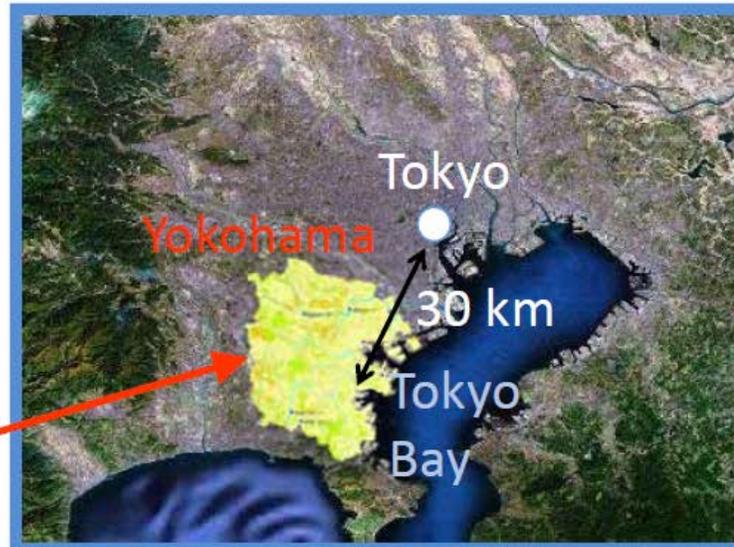
SEWAGE WORKS MANAGEMENT DIVISION
ENVIRONMENTAL PLANNING BUREAU
CITY OF YOKOHAMA

TECHNICAL SESSIONS

Flow of Today's Presentation

- 1. Introduction**
- 2. Rainfall Solutions up to Now**
- 3. Evaluation of Flooding Risks**
- 4. Results of Initiatives**
- 5. Conclusion**

Outline of Yokohama



City Information

| | |
|----------------|---------------------|
| Area | 435 km ² |
| Population | 3.7million |
| Sewer Coverage | 99.9% |

Introduction

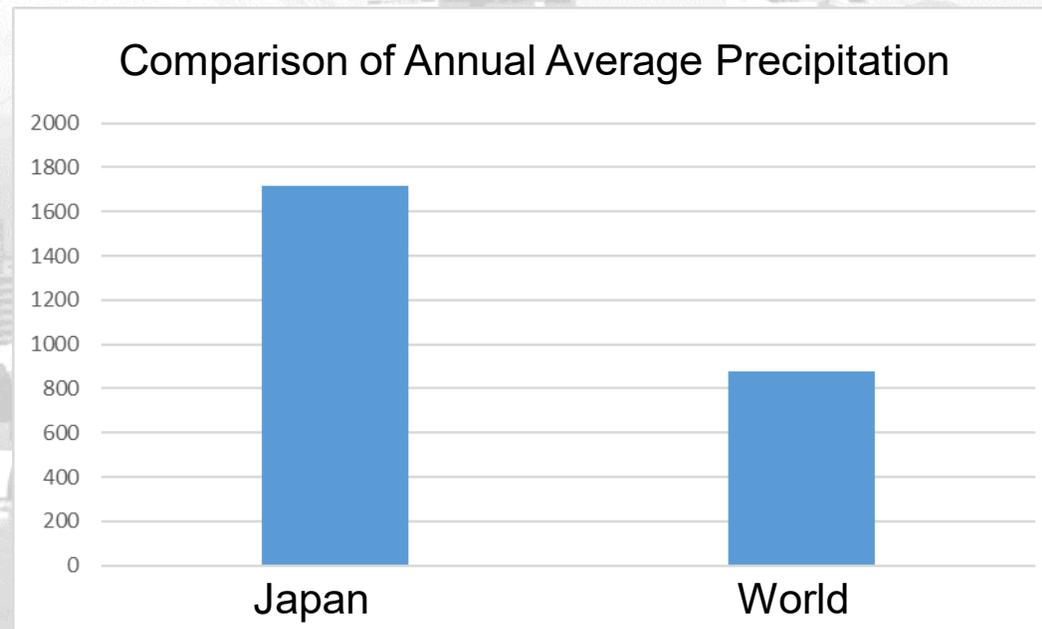
Rainfall Characteristics in Japan

Worldwide annual mean precipitation: 880 mm



Approximately **double**

Japanese annual mean precipitation: **1,718** mm

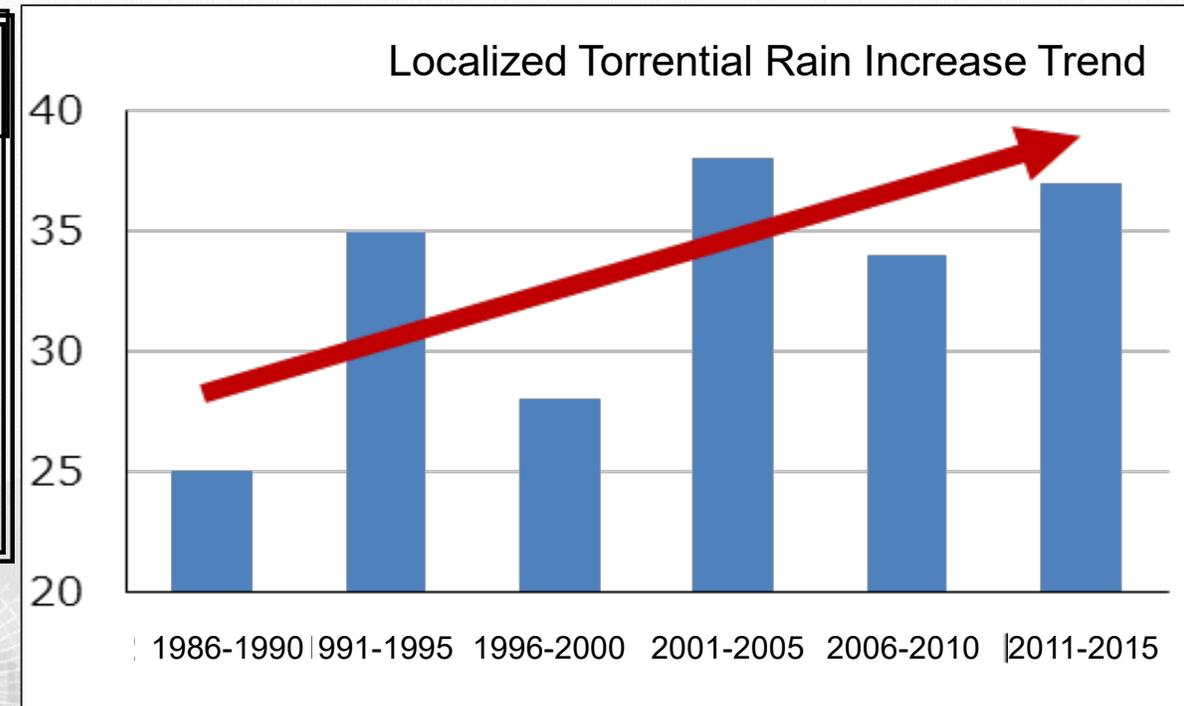


Introduction

Increase in Localized Torrential Rain in Japan

Meteorological Agency Statistics

Average occurrence frequency of rainfall of 50mm or more in 1 hour in the ten-year period between 1976-1985 compared to 2008-2017 shows an increase of approximately 1.4 times the frequency



Reason for increase



Rise in temperature due to climate change

Occurrence frequency of localized torrential rain (50 mm/h or more)

Introduction

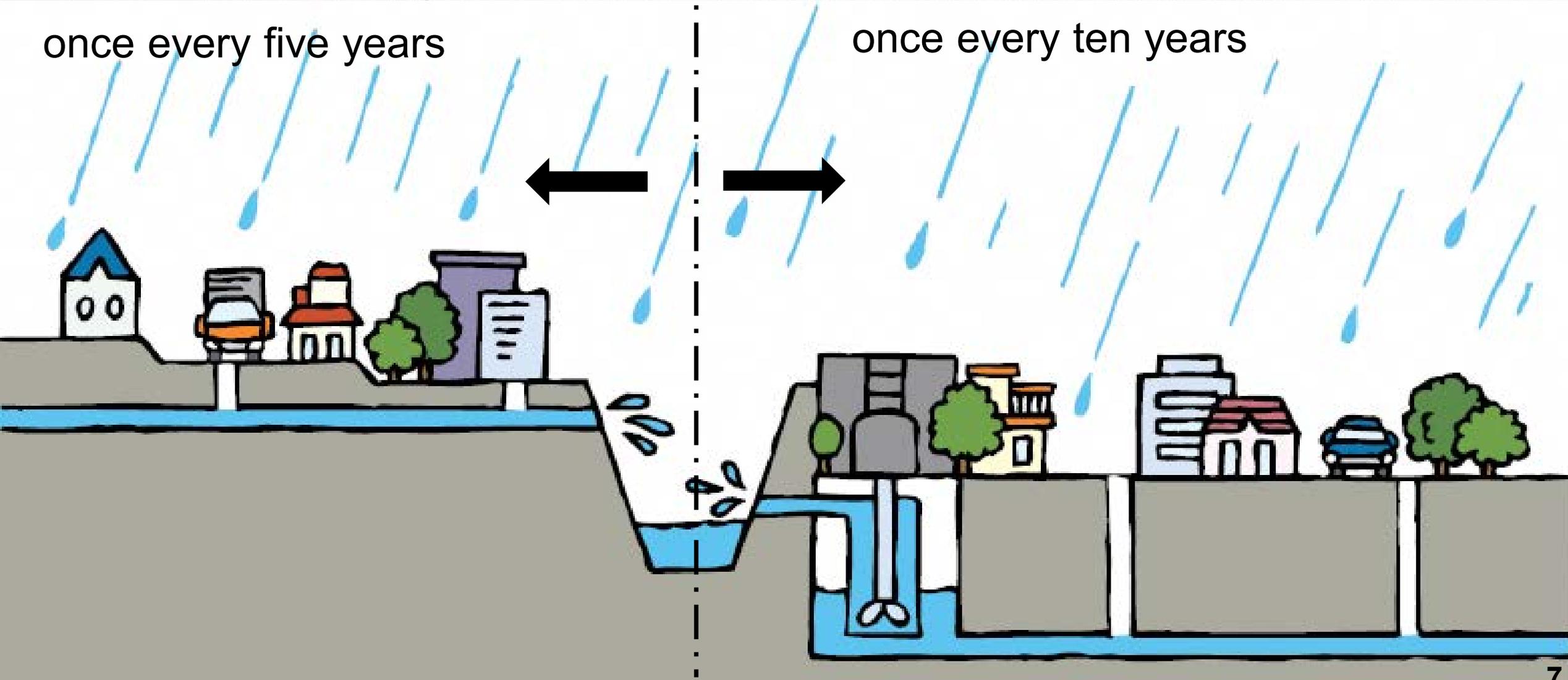
Rainfall Images

| | | | | |
|--------------------------------------|---|--|---|---|
| What the rain looks like | Moderately heavy rain | Heavy rain | Torrential rain | Extreme torrential rain |
| | 10-20 mm/h | 20-30 mm/h | 30-50 mm/h | 50-80 mm/h |
| |  |  |  |  |
| | Heavy | Drenching | Bucketing down | Like being in a waterfall |
| | Legs get wet from water splashing up | You get wet even if you use an umbrella | You get wet even if you use an umbrella | An umbrella is of no use |

Rainfall Solutions up to Now

Areas without Pumps, 50 mm/h
once every five years

Areas with Pumps, 60 mm/h
once every ten years



Rainfall Solutions up to Now

<structural solutions>

stormwater drainage facilities
such as storm sewers

stormwater storage facilities as
storm reservoirs

< non-structural solutions >

Green
infrastructure

Flood map

etc



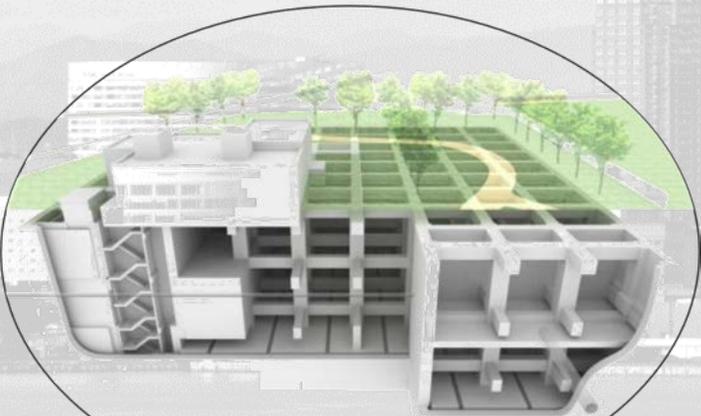
Targeted intensity

Rainfall Solutions up to Now

structural solutions



Large-scale rainwater storage pipe



Flood control reservoir



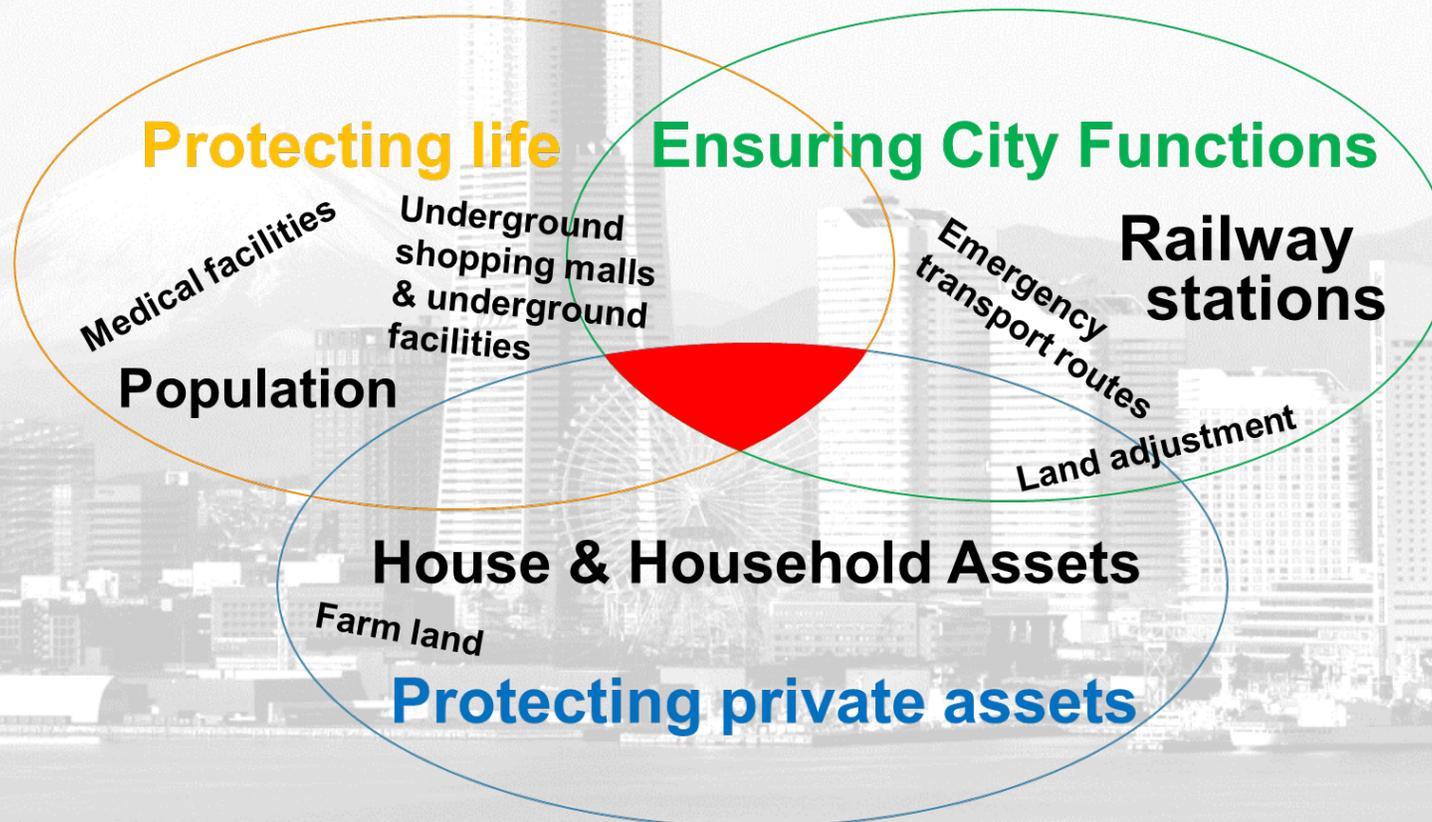
Very expensive

Great deal of time required from design phase to usage phase.

Evaluation of Flooding Risks

Flood Control from Innovative Perspectives

perspectives of “advance disaster prevention and disaster reduction” and “selection and concentration” approaches.



Evaluation of Flooding Risks

Establishing the Rainwater Management Masterplan

“Yokohama Rainwater Management Implementation Plan 2018” established to organize flood control from the innovative viewpoints of establishing effective flood control, “advance disaster prevention and disaster reduction” as well as “selective and concentration” approaches.

横浜市雨水管理実行計画 2018

平成 31 年 3 月
横浜市環境創造局

Evaluation of Flooding Risks

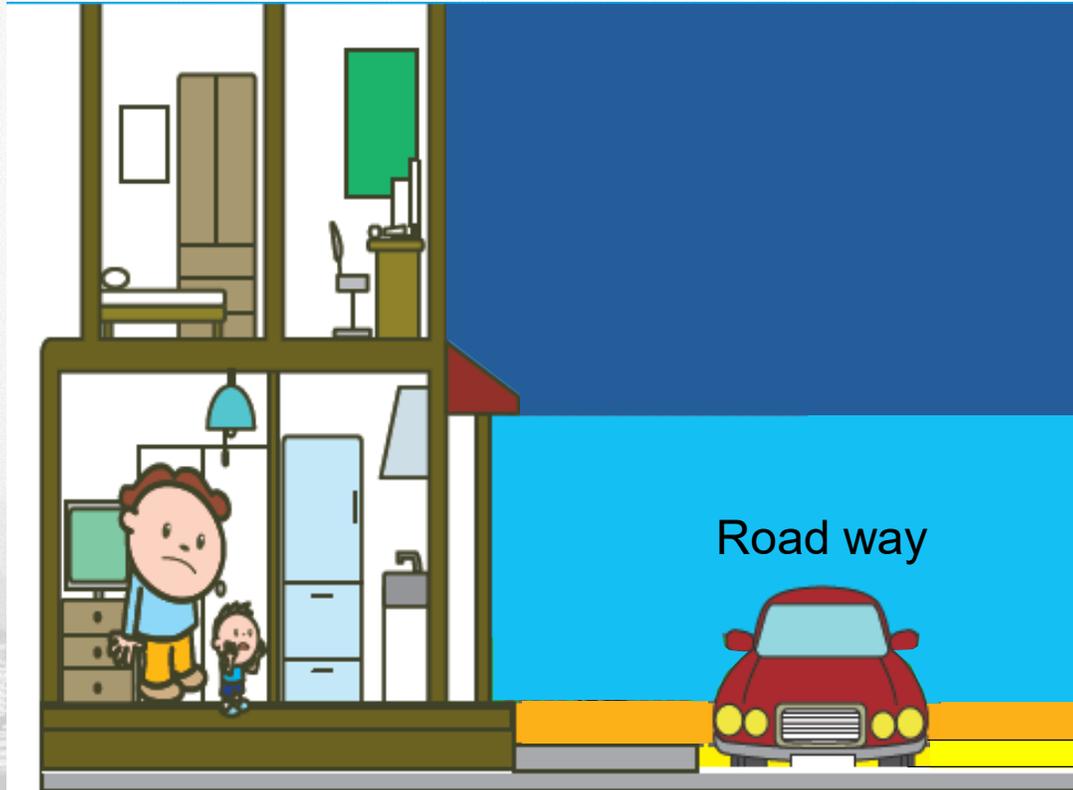
Setting Target Rainfall

Maximum rainfall in history

This is a rainfall greater than the wastewater plan caters for. Recently, the rainfall in 2003 (**76.5 mm/h**) caused the most damage ever.

Evaluation of Flooding Risks

Setting Target Flood Level



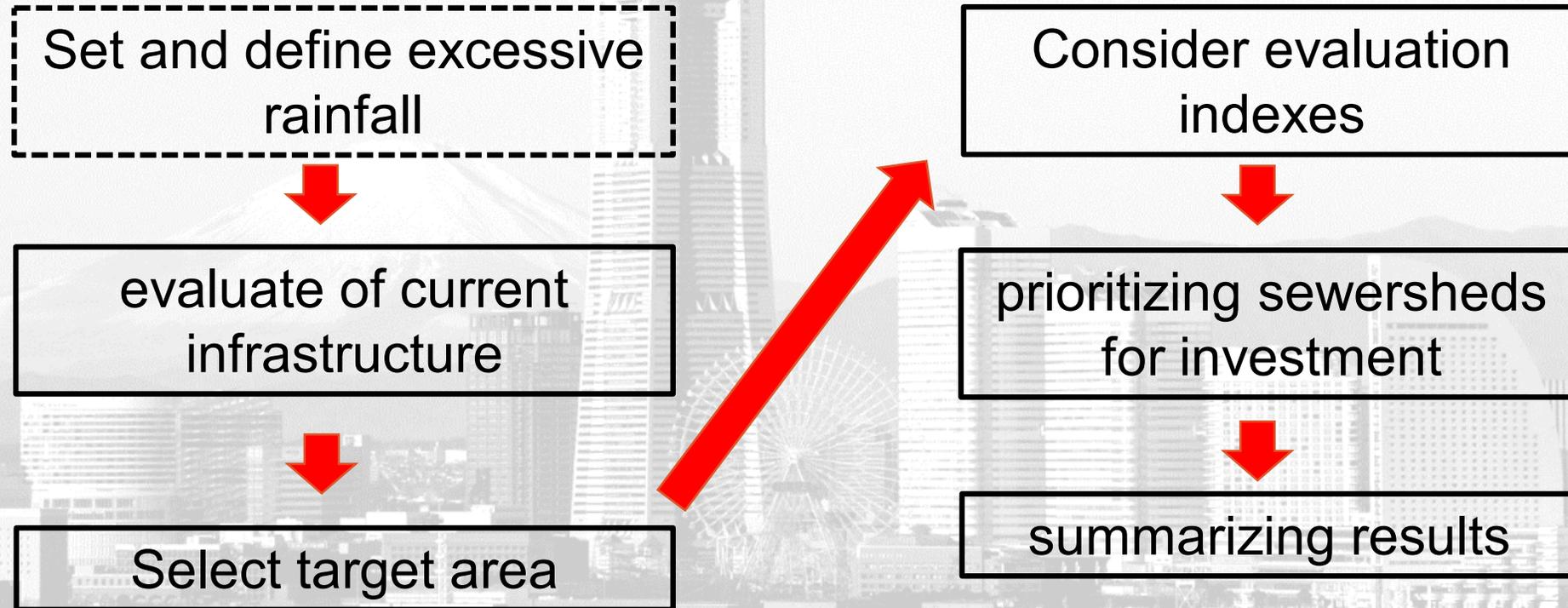
G.L + approximately 8 inches

G.L ± 0

Evaluation of Flooding Risks

Evaluation of Flooding Risks

Use analysis models and GIS to evaluate by scoring in order to evaluate risk of flooding and set preparation priority



Evaluation of Flooding Risks

evaluate of current infrastructure

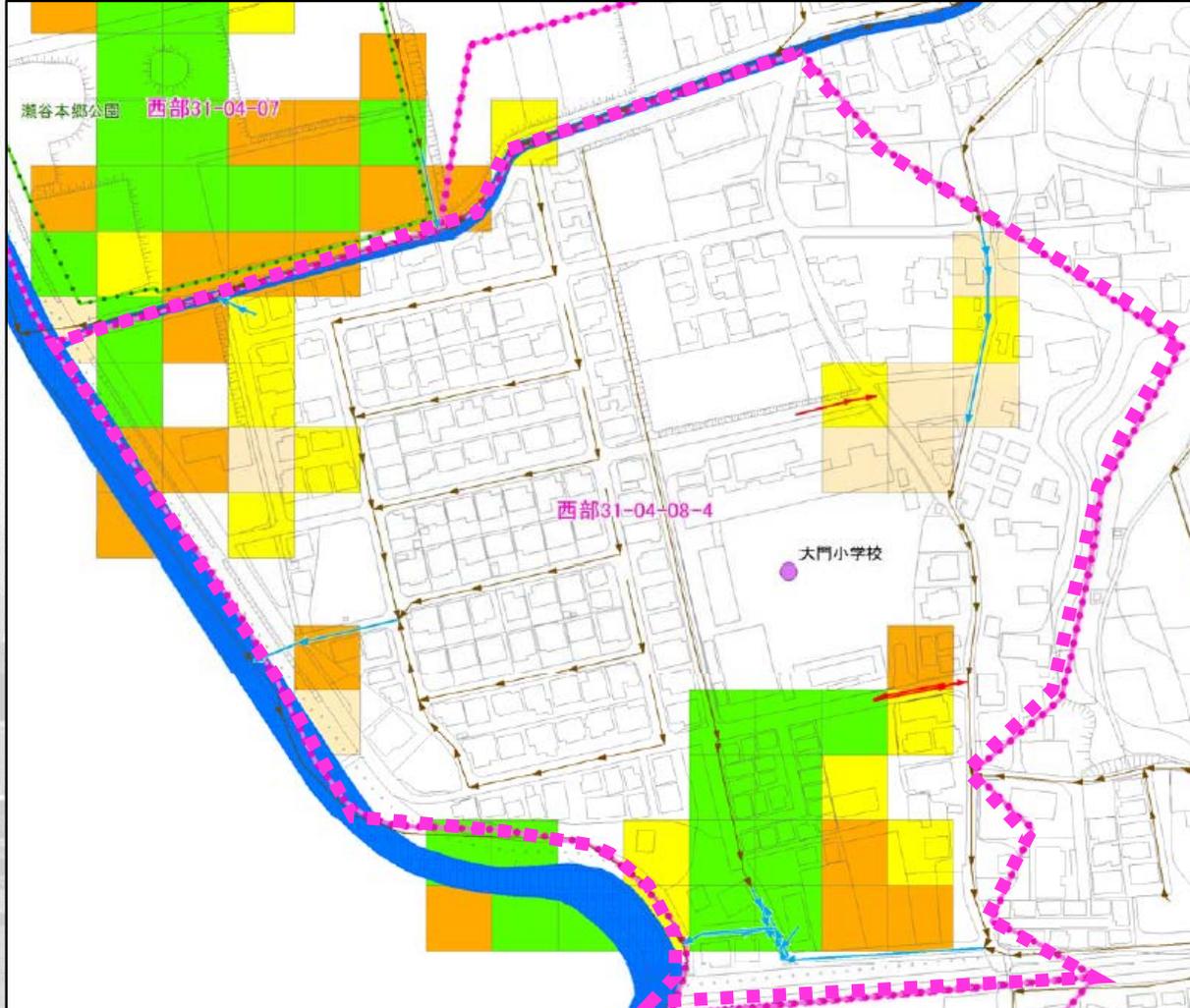
Making use of “runoff analysis model” used to create land-side flooding hazard map, the capacity of rainwater drainage facilities evaluated.

Existing rainwater drainage facilities

- # Wastewater sewers (rainwater pipes, junction pipes)
- # Irrigation channel
- # Roadside ditch (U-shaped ditch)
- # Storage facilities (flood-control reservoirs)

Evaluation of Flooding Risks

An Example of Evaluation Results



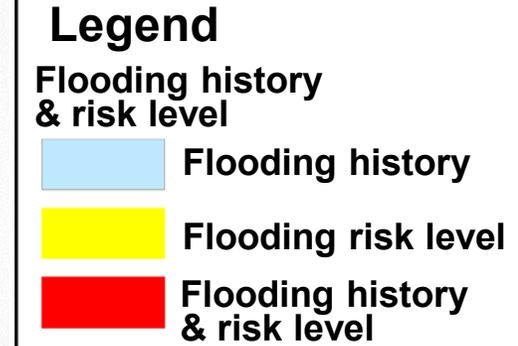
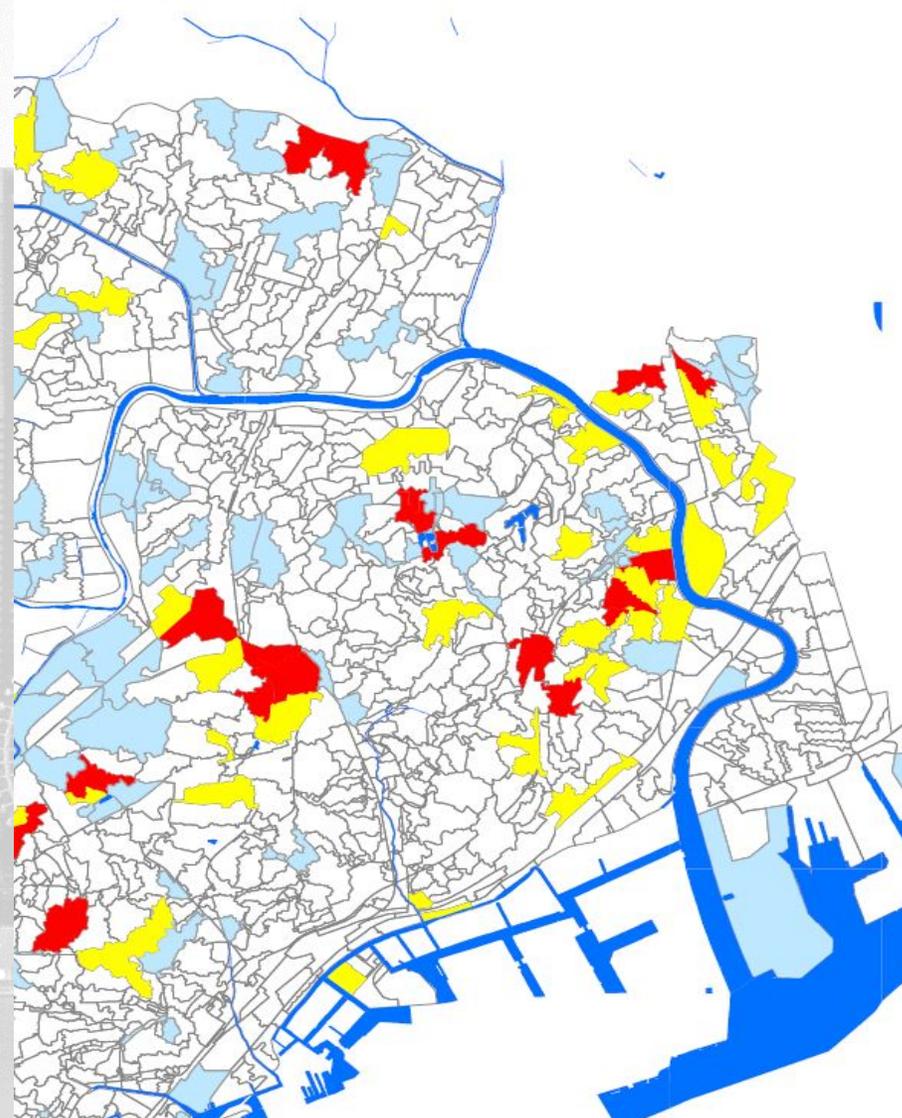
-  : Areas that are assumed will flood
* Flood depth color coded
-  : Target area
(trunk sewer catchment basin)
-  : Rainwater drainage facilities
-  : River (waterway in some parts)

Evaluation of Flooding Risks

Selecting Target Areas

(Image)

600 areas /
6,000 areas



Evaluation of Flooding Risks

Considering Evaluation indexes

The important perspective is what needs to be viewed seriously in flood control measures – namely, what needs to be protected from damage?

Hazards

×

Exposure

×

Vulnerability

Scales of rainfall and damage

Topography ,elevation
Rainwater discharge capacity
Storage & permeation capacities, etc.
Population, asset sum
Facilities requiring consideration, disaster prevention facilities

Configuration of land use
Underground shopping malls, underground facilities
Terminal stations, railway stations
Trunk roads, emergency transportation routes
Areas with accumulated city functions

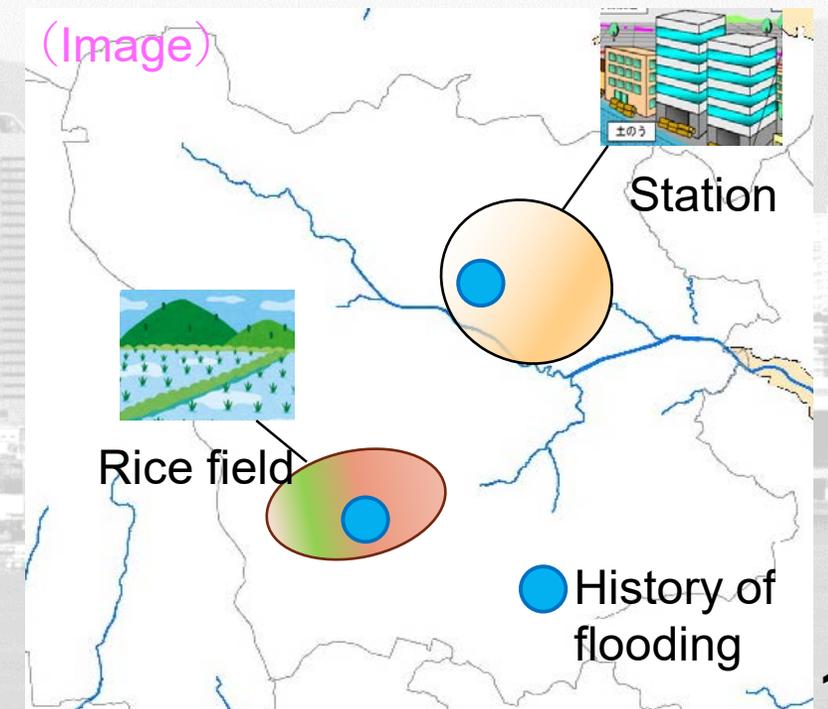
Evaluation of Flooding Risks

Considering Evaluation indexes

(Examples)

- # Areas with accumulated city functions (underground shopping mall, terminal station)
- # Areas with high concentration of important facilities (disaster prevention facilities and care facilities)
- # Areas with high concentration of population and assets (residential areas and farm land)

Level of importance is set for each index because the degree of flood damage varies.



Evaluation of Flooding Risks

Index Weighting

| | Analytic Hierachy Process (AHP) |
|----------|---|
| Outline | For evaluation indexes related to level of importance of each index, a weighting coefficient unique to the local public body is set by conducting a pairwise comparison survey of all items involved. |
| Merits | <ul style="list-style-type: none">- Subjectivevalue criteria (criteria instinctively held by each person) used to select alternative solutions with best evaluation.-There are multiple evaluation criteria, which resolve the problem of a mutual lack of common measurements. |
| Demerits | <ul style="list-style-type: none">- It is important to create a hierachic structure, and results influence that, which introduces a fear of designer bias.- The number of indexes set will determine how vast the work of the pairwise comparison becomes, which may become the burden of the decision makers. |

Survey conducted using AHP.

* Respondents drawn from managerial positions and higher of Sewerage Works Management Division (60 people/960 people)

Evaluation of Flooding Risks(Actual Examples of AHP)

| Pairwise comparison | | Item on right | | | | | | | | | | | | | | | |
|---------------------|--|------------------|--------------------|------------|--|-----------------|--------------------------------|--------------------------------------|------------------|-----------------|---|--------------------------|------------------|-----------|-------------|----------------------|------------------------------|
| | | Flooding history | Projected flooding | Population | Underground shopping mall & Underground facilities | Care facilities | Disaster prevention facilities | Area with accumulated city functions | Terminal station | Railway station | Trunk roads & emergency transportation routes | House & Household assets | Workplace assets | Farm land | Workability | Preparation cost (C) | Preparation efficiency (B/C) |
| Item on left | Flooding history | 1 | 3 | 7 | 3 | 3 | 1/3 | 1/5 | 1/5 | 1/4 | 1/5 | 1/3 | 1/3 | 3 | 7 | 7 | 7 |
| | Projected flooding | 1/3 | 1 | 3 | 1 | 1 | 1/5 | 1/7 | 1/7 | 1/6 | 1/7 | 1/5 | 1/5 | 1 | 5 | 5 | 5 |
| | Population | 1/7 | 1/3 | 1 | 1 | 1 | 1/5 | 1/7 | 1/7 | 1/6 | 1/7 | 1/5 | 1/5 | 5 | 5 | 5 | 1 |
| | Underground shopping mall & Underground facilities | 1/3 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 3 | 1 | 3 | 1 | 1/3 | 3 | 3 | 3 |
| | Care facilities | 1/3 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1/3 | 1 | 1 | 1 | 3 | 3 | 3 |
| | Disaster prevention facilities | 3 | 5 | 5 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 3 | 2 | 1 | 3 | 3 | 3 |
| | Area with accumulated city functions | 5 | 7 | 7 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 3 | 2 | 3 | 3 | 3 | 3 |
| | Terminal station | 5 | 7 | 7 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1/2 | 1 | 1/2 | 3 | 3 | 3 |
| | Railway station | 4 | 6 | 6 | 1/3 | 1 | 1 | 1 | 1 | 1 | 1 | 1/2 | 1 | 2 | 3 | 3 | 3 |
| | Trunk roads & emergency transportation routes | 5 | 7 | 7 | 1 | 3 | 1 | 1 | 1 | 1 | 1 | 4 | 3 | 1/2 | 4 | 4 | 4 |
| | House & Household assets | 3 | 5 | 5 | 1/3 | 1 | 1/3 | 1/3 | 2 | 2 | 1/4 | 1 | 1/2 | 1/3 | 4 | 4 | 4 |
| | Workplace assets | 3 | 5 | 5 | 1 | 1 | 1/2 | 1/2 | 1 | 1 | 1/3 | 2 | 1 | 3 | 4 | 4 | 4 |
| | Farm land | 1/3 | 1 | 1/5 | 3 | 1 | 1 | 1/3 | 2 | 1/2 | 2 | 3 | 1/3 | 1 | 3 | 3 | 3 |
| | Workability | 1/7 | 1/5 | 1/5 | 1/3 | 1/3 | 1/3 | 1/3 | 1/3 | 1/3 | 1/4 | 1/4 | 1/4 | 1/3 | 1 | 1 | 1 |
| | Preparation cost (C) | 1/7 | 1/5 | 1/5 | 1/3 | 1/3 | 1/3 | 1/3 | 1/3 | 1/3 | 1/4 | 1/4 | 1/4 | 1/3 | 1 | 1 | 1/8 |
| | Preparation efficiency (B/C) | 1/7 | 1/5 | 1 | 1/3 | 1/3 | 1/3 | 1/3 | 1/3 | 1/3 | 1/4 | 1/4 | 1/4 | 1/3 | 1 | 8 | 1 |

Evaluation of Flooding Risks(AHP Results)

| Indexes | Weight setting |
|--|----------------|
| Flooding history | 0.139 |
| Projected flooding | 0.090 |
| Disaster prevention facilities | 0.088 |
| Underground shopping mall & underground facilities | 0.080 |
| Terminal station | 0.076 |
| Trunk roads & emergency transportation routes | 0.073 |
| Area with accumulated city functions | 0.072 |
| Preparation efficiency (B/C) | 0.061 |
| Care facilities | 0.060 |
| Preparation cost (C) | 0.049 |
| Population | 0.048 |
| Railway station | 0.048 |
| Workability | 0.035 |
| House & household assets | 0.034 |
| Workplace assets | 0.031 |
| Farm land | 0.016 |
| Total | 1.000 |

Evaluation of Flooding Risks

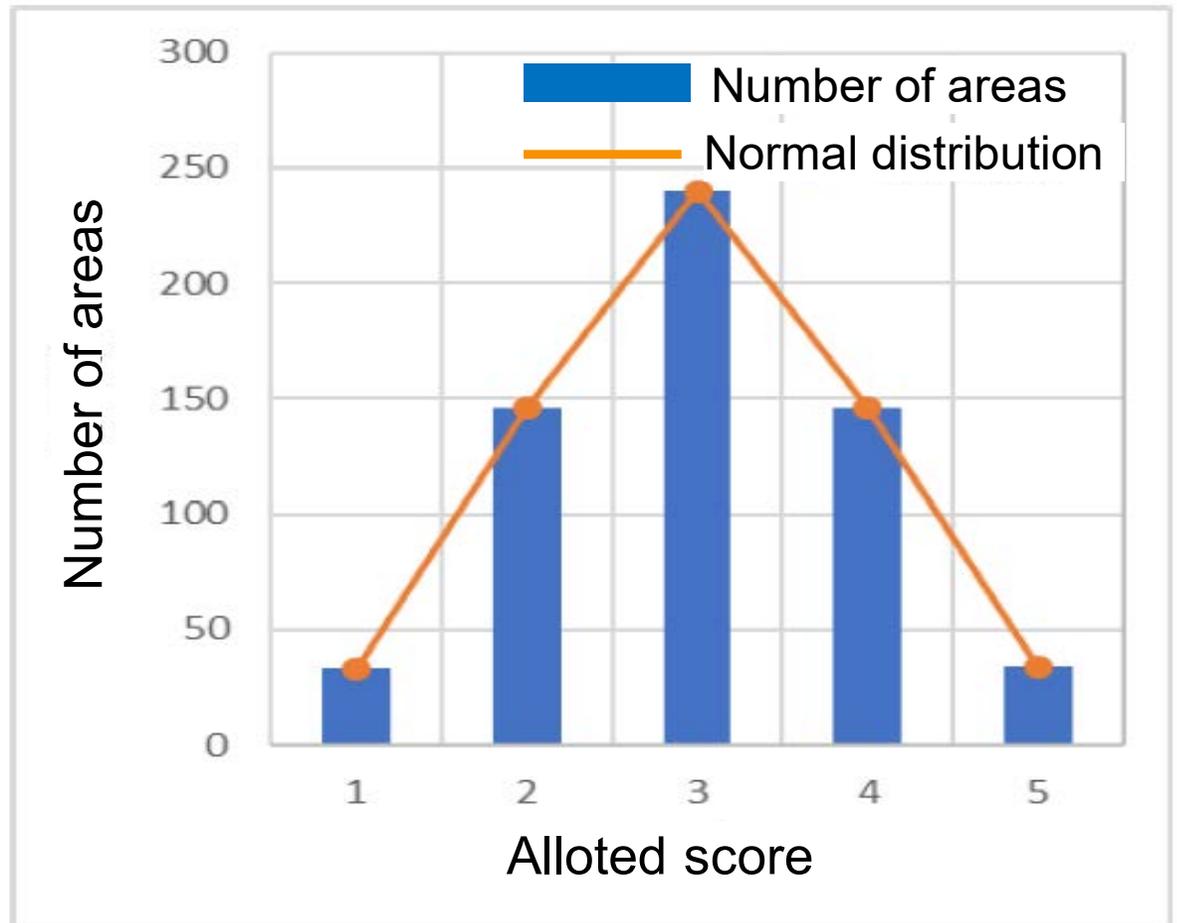
Prioritizing sewersheds for investment

Each index is tabulated and allotted a score using normal distribution, as there are differences in the quantities of facilities held by areas.

“Flooding History”

| Alloted scores | Maximum value of index | Number of areas |
|----------------|------------------------|-----------------|
| 5 | 0.9684 | 26 |
| 4 | 0.0861 | 112 |
| 3 | 0.0046 | 185 |
| 2 | 0.0009 | 113 |
| 1 | 0.0001 | 26 |
| 0 | 0.0000 | 198 |
| Total | | 660 |

(Unit: Houses/ha)



Evaluation of Flooding Risks

Summarizing results

| Area No. | (2) Scoring for each index | | | | (3) Alloted score after weighting | | ... | Total scores |
|--------------|---|-------|------------------------------------|-------|---|-----------------------------|-------|--------------|
| | 1: Underground shopping mall & underground facilities | | 2: House & household assets | | 1: Underground shopping mall & underground facilities | 2: House & household assets | | |
| | Number of facilities | Score | Flooded asset sum (house flooding) | Score | | | | |
| Sakae 28-05 | 0 | 0 | 6087 | 4 | 0 | 0.16 | 2.299 | |
| Kohoku 41-15 | 0 | 0 | 1308 | 3 | 0 | 0.12 | 2.557 | |
| Sakae 30-16 | 3 | 4 | 7 | 1 | 0.376 | 0.04 | 2.217 | |

High score = High flood risk

Results of Initiatives

Creating Flooding Evaluation Sheets

- Priority ranking →
- Basic information →
- Flooding history etc →
- Other Important subjects etc →
- Main station etc →
- Assets etc →
- Counterplan, B/C etc →
- Other construction etc →

優先順位
1

<基本情報>

| | | | | | | | | | |
|-----------------|------------|------------|-----------|--------|----------------|-----|------|--------|-------------|
| 地区名 (標準地名) | 栄28-05 | 戸塚区上倉田町 付近 | 船渠区名 | 栄船渠区 | 区分 | 倉流 | 土地利用 | 主な用途地域 | 第1種住居地域 |
| 対象面積 | 9.66ha | 高・低地区 | 低地区 | 計画対象期間 | 10年確率降雨 | 流域名 | | 柏原川流域 | 都市計画マスタープラン |
| 洪水下水道 総延長(管径以上) | 50mm/h 整備済 | | 洪水河川 整備状況 | | 柏原川 50mm/h 整備済 | | | | |

<優先度設定において考慮する事項>

| | | | | | |
|----|--------------|-------------|--------|----|--------|
| 洪水 | 洪水実績 | 無し | 小 | - | 336地区中 |
| | 洪水想定区域内の建物面積 | 床上1.13ha | 大 | 1位 | 336地区中 |
| | | 床下0.49ha | 大 | 3位 | 336地区中 |
| | | 1.57ha | 大 | 1位 | 336地区中 |
| | 評価 | (床上×3)+(床下) | 3.83ha | 1位 | 336地区中 |

<その他の重要事項>

| | | | | | |
|-------------------|-------------------|------------|--------------------|-------------------|----------|
| 生命 (※250mメッシュあたり) | 災害間人口密度 | 1169人 | 大 | 425位 | 6,127地区中 |
| | 災害間人口密度 | 626人 | 大 | 1,679位 | 6,127地区中 |
| | 災害発生密度 | 572箇所 | 大 | 456位 | 6,127地区中 |
| | 地下街 | 無し | | | |
| | 地域防災拠点等 | 無し | | | |
| | 救急施設 | 無し | | | |
| 都市機能 | ターミナル駅 (500m圏内) | 有 | 駅名 | 戸塚 | |
| | その他の駅 (500m圏内) | 無し | 利用者数 | 294,833人/日 | |
| | 駅舎建設 | 無し | 駅名 | | |
| 財産 | 資産額 (250mメッシュあたり) | 10,229百万円 | 中 | 2,810位/6,127地区中 | |
| | 洪水対策 及び 投資効果 | 洪水想定費 | 想定投資額 | 1,188,022万円 | |
| | | 対策施設 (有設置) | | φ200~3000 L=1097m | |
| | | 投資効果 | 概算事業額 | 77,265万円 | |
| | | | 投資効果 | B/C | 15.4 |
| | | | | | 7位/20地区中 |
| 地区内 下水道事業 | 地域防災拠点 洪水対策等あり | | | | |
| | | | | | |
| | | | | | |
| | | | | | |
| その他 特筆事項 | 道路整備計画 | 有 | 橋脚戸塚運橋(上倉田戸塚地区)【無】 | | |
| | 河川整備計画 | | | | |
| | 公園整備計画 | 無し | | | |
| | その他 | 無し | | | |

凡例

- 対象地区
- 河川(水路)
- 管径φ及び水路等
- 対策対象施設
- 地下街
- 地域防災拠点等
- 救急施設
- 高齢者施設
- 障害者施設
- 駅
- 緊急輸送路
- 官公庁施設
- 障害者施設
- 保育所
- 地上浸水以上50cm以上
- 地下浸水20~50cm
- 道路浸水02~20cm
- 道路浸水02cm未満
- 道路整備計画
- 公園整備計画
- 地域防災拠点(水防等)
- 合流改善対策等

Areas that are assumed will flood

優先順位
1

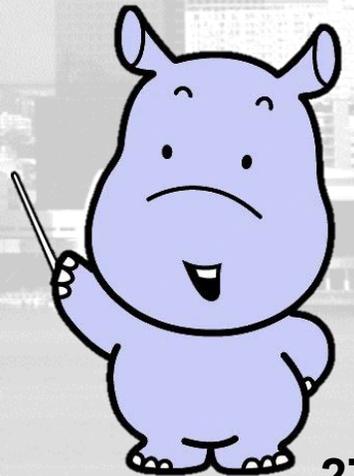
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Conclusion

Safety and Security
of Livelihoods of
Citizens

Achieving Urban
Planning Potent
Against Disaster

Marching on to further strengthen
flood control in Yokohama





Thank you for your attention.
